

STATE OF INDIANA

INDIANA UTILITY REGULATORY COMMISSION

IN THE MATTER OF THE COMPLAINT OF )  
MORTON SOLAR AND WIND, LLC )

RESPONDENT: SOUTHERN INDIANA GAS )  
AND ELECTRIC CO. D/B/A VECTREN )  
ENERGY DELIVERY OF INDIANA )

CAUSE NO. 44344

INTEVENOR SUBMISSION OF DIRECT TESTIMONY

of:

**JOSEPH JANCAUSKAS**

On Behalf of:

**Inovateus Solar LLC**

January 21, 2014.

**DIRECT TESTIMONY OF JOSEPH JANCAUSKAS  
FOR THE INTERVENOR INOVATEUS SOLAR LLC**

1 **Q: PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 **A:** Joseph Jancauskas, 19980 State Line Road, South Bend, In 46637.

3 **Q: BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

4 **A:** I am the Vice President of Operations for Inovateus Solar LLC

5 **Q: WOULD YOU SUMMARIZE YOUR BACKGROUND AND EXPERIENCE?**

6 **A:** I have over twenty eight years of an electric power engineer working with  
7 power plants (including coal, nuclear, natural gas, hydro, solar and diesel) as  
8 well as experience working with transmission and distribution facilities.

9

10 **Q: ARE YOU A REGISTERED PROFESSIONAL ENGINEER?**

11 **A:** Yes, I have been a Registered Professional Engineer in the State of Maryland  
12 since 1989, and am registered in eleven other states, including Indiana and  
13 Michigan.

14 **Q: HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE INDIANA UTILITY  
15 REGULATORY COMMISSION?**

16 **A:** Yes. I have testified in the Indiana Michigan Rate Case proceeding in Cause  
17 No. 44075. Additionally, I have followed and tracked several regulatory  
18 matters in many states in which Inovateus Solar has an interest as well as my  
19 prior experience in the state of Ohio while an employee of a public utility,  
20 addressing topics such as cost recovery of ancillary generation services and

1 bypassable vs. non-bypassable recovery of renewable generation  
2 investments.

3 **Q: HAVE YOU TESTIFIED BEFORE ANY OTHER GOVERNMENTAL**  
4 **BODY, COMMISSION, OR COMMITTEE?**

5 **A:** Yes, in addition to testifying before the IURC in Cause No. 44075, I  
6 presented to the Federal Energy Regulatory Commission in a closed door  
7 session on Cyber Security Compliance when my former employer utility  
8 was chosen to be representative of a “mid-size” utility. I have also been  
9 an expert technical witness in a legal dispute between a large Investor-  
10 Owned Utility and an Independent Power Producer.

**INTRODUCTION**

11 **Q: WHAT DID YOU DO TO PREPARE FOR THIS TESTIMONY?**

12 **A:** I have reviewed the various filings made in the present docket by both  
13 Morton Solar and Wind, LLC (“Morton Solar”) and the Respondent  
14 Vectren, my attached supporting exhibits, certain data request  
15 responses, docket entries of the Indiana Utility Regulatory Commission  
16 (“IURC”) and the materials associated with the Morton Solar’s Consumer  
17 Affairs Division complaint. I also reviewed the IURC’s Rules on  
18 interconnection in 170 IAC 4-4.3, Vectren’s net-metering tariffs, as well as  
19 the recent Federal Energy Regulatory Commission’s (“FERC”) Notice of  
20 Proposed Rulemaking Order revising the pro forma Small Generator

1 Interconnection Procedures as additional background information. I also  
2 participated in several internal team meetings and discussions involving  
3 the development of Inovateus Solar's positions.

4 **Q: WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

5 **A:** The purpose of my testimony is to:

6 1. Respond to some of the issues raised by Morton Solar in its case  
7 about the negative impacts of Vectren's handling of customer  
8 interconnections of renewable energy resources that Vectren claim are  
9 based on the Commission rules and regulations;

10 2. Discuss the critical need for a better and more streamlined  
11 interconnection processes to allow and encourage the diversification of  
12 generation through the support of customer installed and owned solar  
13 generation in Indiana and discuss some of the advantages of renewable  
14 energy generation given the environmental compliance and transition  
15 issues facing Vectren and other Indiana utilities,

16 3. Discuss other relevant industry issues and how the interconnection  
17 of viable, distributed renewable solar photovoltaic (PV) power can assist  
18 and address some of these industry developments; and

19 4. Discuss the greater benefits and transition stability provided by  
20 customer owned and interconnected PV solar generation.

21

**RENEWABLE ENERGY INTERCONNECTION PROBLEMS AND ISSUES**

1 **Q: MORTON SOLAR HAS PRESENTED COMPELLING TESTIMONY**  
2 **REVIEWING AND DISCUSSING SEVERAL PROBLEMS AND**  
3 **SHORTCOMINGS WITH THE ACTUAL APPLICATION OF THE**  
4 **COMMISSION'S INTERCONNECTION RULES. IS THIS SIMILAR TO**  
5 **YOUR EXPERIENCES?**

6 **A:** Yes, gaining interconnection and access to the electric distribution system  
7 by small-scale distributed resources has been and continues to be a  
8 challenge. However, it is clear that the public benefits these resources,  
9 once interconnected can provide include increasing resource  
10 diversification, peak shaving, furthering innovation, easing transmission  
11 and distribution constraints, and expanding customer choice. Solar PV  
12 generating facilities reduce air emissions and achieve high efficiencies  
13 during peak periods when they are most needed. Moreover, renewable  
14 energy production has steadily improved in cost-effectiveness and  
15 performance and promises continued improvement. Renewable energy  
16 brings fuel diversity benefits and mitigates dependence on one type of  
17 fuel and further diversifies Indiana's mix of energy supplies, reduces  
18 dependence on imported fuels, and decreases environmental impacts.  
19 Indiana, through its participation in NARUC, recently submitted comments  
20 that supported the further development of the federal small generator  
21 interconnection procedures. In those supporting comments<sup>1</sup> NARUC  
22 stated that it, "...continues to agree that barriers to the effective use of

1 small-scale, distributed generating units should be minimized to the  
2 greatest extent possible to avoid increased costs for customers,  
3 marketers and developers, as well as to reduce administrative burdens on  
4 regulators and utilities.” NARUC has also supported for many years the  
5 concerns and issues regarding the appropriate metering and  
6 interconnection requirements for net energy metering facilities, as well as  
7 addressing State and federal barriers to the implementation for small-  
8 scale, customer owned generation facilities. Indiana has both pursued  
9 and actively followed these paths as well through its own statutes, rules  
10 and regulations.

11 **Q: DO YOU HAVE ANY CONCERNS WITH THE CURRENT INDIANA**  
12 **RULES AND REGULATIONS REGARDING INTERCONNECTION OF**  
13 **THESE SMALL, DISTRIBUTED CUSTOMER OWNED GENERATIONG**  
14 **FACILITIES?**

15 **A:** Yes, my biggest concern is the fact that the IURC’s interconnection rules  
16 were developed in 2005 and adopted in 2006. While at that time these  
17 interconnection rules were adequate and consistent with the general  
18 industry thinking at that time, eight years have passed and there have  
19 been many significant developments and changes over that period of  
20 time, many other states as well as FERC, as noted above, have forged  
21 ahead and revisited their interconnection procedures, some multiple  
22 times.

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<sup>1</sup> Comments of the National Association of Regulatory Commissioners (“NARUC”) filed in FERC Docket No. RM13-2-000, *Small Generator Interconnection Agreement and Procedures*, (June 3, 2013).

1 **Q: WHAT DO YOU BELIEVE HAS CAUSED THE NEED TO REVIEW AND**  
2 **RE-EVALUATE THE SMALL GENERATOR INTERCONNECTION**  
3 **PROCESSES?**

4 **A:** Although renewable energy generation resources like wind and solar  
5 were around in the 2005-06 timeframe, the technological advancements  
6 and corresponding installed cost declines over that eight year period has  
7 driven the demand and need for corresponding system interconnection up  
8 significantly. There is no arguing the fact that legislative and customer  
9 demanded support for alternative, renewable energy resources has  
10 played a major factor in this increase, but regardless, it likewise has  
11 caused a corresponding increase in the need for reviews of and demand  
12 upon the interconnection process. This Commission's own net metering  
13 rules that came about five years after the interconnection rules were  
14 adopted also have played a part. Finally, there is significant pressure on  
15 states from the federal level as FERC has weighed in once again to  
16 further explore, expand, encourage and press the small-generator  
17 interconnection process through its very recent December 3, 2013 Order  
18 in Cause No. RM13-2-000.

19 **Q: WHAT SPECIFIC CONCERNS DO YOU HAVE REGARDING THE IURC**  
20 **INTERCONNECTION RULES AND THEIR APPLICATION HERE IN**  
21 **INDIANA?**  
22

23 **A:** The experiences of the specifically identified 29 Morton Solar customers  
24 at the heart of this Complaint proceeding are not unique. Inovateus Solar  
25 has pursued and attempted to sell and install facilities for many interested

1 Indiana customers and have run into challenges from the incumbent  
2 investor owned utility.

3 **Q: PLEASE EXPLAIN.**

4 **A:** Although I cannot delve into specific customer situations due to  
5 competitive and proprietary concerns, the problem is a practical function  
6 of a competing interest concern on the part of the incumbent investor  
7 owned utility. On the one hand, there is a new mandate to provide for  
8 and encourage new and diversified, customer generation resources  
9 through net-metering. It is the law and Vectren, like all Indiana electric  
10 IOUs, has on its books a net-metering tariff. The problem, on the other  
11 hand, is that net metering customer scenarios result primarily in reduced  
12 kWh sales for the utility and thus reduced revenues. This was the same  
13 dilemma we faced twenty five years ago when demand side management  
14 programs came about. The utilities are thus facing a negative incentive in  
15 the form of lost revenues. The major shortcoming is in the somewhat  
16 antiquated interconnection procedures that allow Vectren (and potentially  
17 all Indiana IOUs) to game and indefinitely delay the interconnection  
18 process.

19 **Q: DO YOU BELIEVE THAT VECTREN IS GAMING THE**  
20 **INTERCONNECTION PROCESS?**

21 **A:** I do not know and cannot say that with certainty. However, the brief  
22 review of the actual experiences of and complaints by the 29 Morton Solar



1 customers involved in this docket seem to suggest that the process is  
2 certainly not as streamlined as should be the case – especially  
3 considering the interconnection rules have been in effect for eight years.  
4 Regardless, I want to point out what I believe to be the weaknesses that  
5 may allow and give rise to the problems we are seeing with the  
6 interconnection processes. First, it is always unwise to place the  
7 proverbial “fox in charge of the henhouse” as is the case under the  
8 present IURC interconnection rules. By this I mean that there is no  
9 accountability on the part of the utility for delayed, mishandled, or failed  
10 interconnection applications. There is, on the other hand, a clear  
11 disincentive and concern by utility employees for the loss of customer  
12 load and revenues as was illustrated through the example of Morton Solar  
13 customer noted in Petitioners Prefiled Exhibit BM-1. I am also very  
14 troubled by Vectren’s seeming recognition of but disregard for<sup>2</sup> the strict  
15 timing obligations under the IURC rules to provide signed interconnection  
16 agreements.

17 **Q: DO YOU HAVE ADDITIONAL CONCERNS WITH THE PRESENT FORM**  
18 **OF THE IURC INTERCONNECTION RULES?**

19 **A:** Yes. While not an exhaustive list I do have three additional structural  
20 problems and observations about the interconnection rules under 170 IAC  
21 4-4.3, et seq. First, under 170 IAC 4-4.3-11(b), each IOU is required to  
22 file an annual report with the Commission providing very limited details

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<sup>2</sup> See Prefiled Testimony of Brad Morton, Page 12, Lines 21 – 26 (Petitioner’s Exh. BM).

1 about customer-generator facilities. Whether the information provided in  
2 these annual reports is sufficient for the Commission to discharge its  
3 stated obligation to allow it to "...monitor the effectiveness of this rule..."  
4 is beyond my knowledge, but it appears Vectren's annual reports failed to  
5 alert the Commission to the Morton Solar problems that have apparently  
6 stretched on for several years now. This self-policing type arrangement,  
7 especially in light of the above described negative incentive, provides too  
8 inviting an opportunity for manipulation.

9 My next concern with these 2006 vintage rules relates to the lack of  
10 adequate and timely customer remedies. If, as was the case with Mr.  
11 Morton and his 29 Vectren customer clients, the utility just fails to  
12 respond, then the only options available to a customer is: (1) continue to  
13 spend valuable time calling, e-mailing and cajoling the IOU; (2) resubmit  
14 the interconnection request and application, and wait; or (3) file a  
15 potentially costly and time consuming Consumer Affairs Division  
16 complaint (170 IAC 4-4.3-12), which, as was the case herein, resulted in  
17 the matter being referred and transferred into a formal and even more  
18 costly docketed proceeding. All three of these customer remedy options  
19 fly in the face of the notion that this process should encourage the  
20 interconnection and facilitate development of new diversified, generation  
21 resources.

1           My final concern relates to the seemingly fluid nature of the  
2           required interconnection “process” by the utility – a process that is  
3           mandated under 170 IAC4-4.3-6(a), 7(a), and 8(a). Yet in application, it  
4           seems that in the instant case Vectren unilaterally decided that – at some  
5           point in dealing with Morton Solar it was time to just change or modify its  
6           “process” mid-stream, admitting as much in its September 11, 2013 letter  
7           to Morton Solar’s counsel, which was prefilled as Petitioner’s Exhibit BM-  
8           24. The current rules do not appear to nor does Vectren’s own action  
9           suggest the required “process” must first be reviewed and approved by  
10          the Commission, and thus the rules apparently allow each IOU the ability  
11          to change the “process” as Vectren appears to have done, at any time.

12   **Q: ARE THESE ALL OF YOUR CONCERNS RELATED TO THE**  
13   **INTERCONNECTION RULES?**

14   **A:** No, absolutely not. I just raised these few examples as ones that may  
15          have given rise to and resulted in some of the actual bad experiences of  
16          the customers in this docket. My primary intention was to illustrate that  
17          the 2006 Interconnection Rules should and need to be revisited, revised,  
18          and updated to accommodate current needs, issues, and concerns that  
19          have arisen, evolved and developed on all sides of this issue – for the  
20          Commission, for the utility, and for customers, alike. I also note that this  
21          is not unique to Indiana. Mr. Morton raised in his prefilled testimony<sup>3</sup> the  
22          efforts by the Interstate Renewable Energy Council (“IREC”) to address

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<sup>3</sup> See Prefiled Testimony of Brad Morton, Page 20, (Petitioner’s Exh. BM).

1 certain cost and procedural issues. These types of interconnection  
2 issues have become so prevalent across the country with some many of  
3 the state regulatory commissions that IREC has commissioned the  
4 drafting of and adopted a set of Model Interconnection Rules in 2013 of  
5 best practices which provide a great starting place to review and compare  
6 useful and workable practices from across many state regulatory  
7 commissions all aimed improving the interconnection process. IREC  
8 states in its prefatory statements to that report:

9 State interconnection procedures are a critical component of a  
10 state's policy toolkit. They specify the technical requirements,  
11 timeframe, fees and process for connecting renewable energy  
12 systems to the utility grid. As a result, restrictive, costly procedures  
13 can significantly impede a state's renewable energy growth by  
14 discouraging otherwise feasible projects.

15  
16 As costs of renewable energy come down and more systems seek  
17 to connect to the grid, interconnection procedures developed over  
18 the last decade are increasingly under strain. They simply weren't  
19 developed to handle the number of applications now received by  
20 grid operators. Nor were they designed to address the technical  
21 issues posed by the technologies currently in demand.

22  
23 While I cannot say that I have read and agree with each and every  
24 sentence and paragraph of the IREC Model Interconnection Rules, I  
25 believe it is the most recent and comprehensive review and report on this  
26 vital state renewable energy interconnection topic.

27 **Q: WHAT BROADER INDUSTRY ISSUES ARE AT PLAY THAT BEAR**  
28 **UPON THE SMALL, RENEWABLE ENERGY GENERATOR**  
29 **INTERCONNECTION ISSUES?**

1 **A:** My extensive experience in the design, operation and maintenance of  
2 both fossil fuel and nuclear generating facilities permits me to recognize  
3 that compliance with the latest environmental compliance and air  
4 regulations will become an increasingly difficult and high cost endeavor.  
5 While extending the life of current fossil fuel generating assets has  
6 historically focused on the proper maintenance which usually provided a  
7 least-cost path, now what we are seeing is the additional need to retrofit  
8 plants with sophisticated and very expensive environmental compliance  
9 control equipment. The era of fossil fuel generation is in decline and  
10 future regulations may have an even higher price tag than the very pricey  
11 current requests. In addition, with the currently constrained utility capital  
12 budgets resulting from very tight price margins across the US, it is  
13 unlikely that maintaining the aging infrastructure of the US coal fleet is  
14 viable or practical. I do appreciate and understand the challenges that  
15 Midwestern coal-dependant utilities and their engineering staffs face in  
16 trying to identify cost effective resources to meet their energy demands. I  
17 also know that there can be an internal short-term thinking bias that  
18 favors existing generation facilities, rather than taking a longer term  
19 objective look to determine what is in the best interest of the consumers  
20 and the company. What I submit should not be overlooked is the obvious  
21 scenario we have presented in this case – namely customer paid for and  
22 provided renewable generation resources. This particular type of

1 individual customer funded generation also provides the added  
2 advantage of it being distributed generation, adding further benefit and  
3 value to Vectren's (or any utility's) system.

4 **Q: WE HAVE HEARD ALL ABOUT THE AGGRESSIVE ENVIRONMENTAL**  
5 **COMPLIANCE COSTS THAT ELECTRIC UTILITIES ARE FACING. DO**  
6 **THOSE SAME RULES, REQUIREMENTS AND OBLIGATIONS APPLY**  
7 **TO SOLAR PV GENERATION?**

8 **A:** No. Out of the entire portfolio of generation fuel sources that are  
9 available, solar PV power is the only resource that has essentially no  
10 future cost volatility associated with it. Like coal, natural gas is subject to  
11 the more stringent air quality rules; nuclear and even hydropower have  
12 increasing regulatory burdens too. Unless Congress decides to tax  
13 sunlight, for solar PV, once you build it, the future costs are known.

14 **Q: WHAT ARE THE OVERALL ADVANTAGES OF RENEWABLE ENERGY**  
**SOURCES LIKE SOLAR PHOTOVOLTAICS?**

**A:** The advantages are primarily long-term sustainability with domestic  
resources that do not have the widely recognized negative environmental  
(and cost) impact of fossil fuels. Furthermore, they can be dispersed  
throughout a utility's distribution system – provided the interconnection  
process is sufficiently streamlined and other barriers are removed. This  
distributed generation aspect will only strengthen the overall system's  
integrity. Additionally, as noted above, solar PV capacity tends to peak at

the same time as a utility like Vectren would see its peak load: during a hot, sunny summer day.

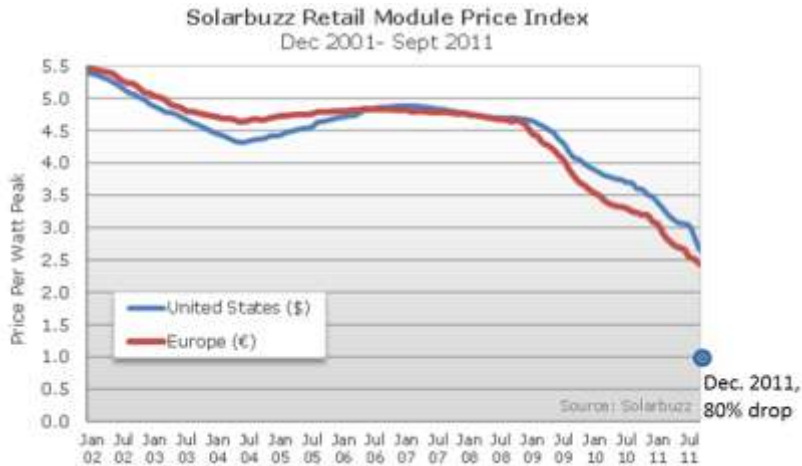
1 **Q: ARE RENEWABLE ENERGY COSTS REALLY HIGHER THAN MORE**  
2 **TRADITIONAL FOSSIL FUEL OR NUCLEAR GENERATION?**

3  
4 **A:** While advocates for each of all the respective generation industries will  
5 present a compelling case that their particular resource is the least cost,  
6 the true answer depends upon whether or not you factor in the full cost of  
7 externalities and what value that you place on those externalities. These  
8 days both the fossil fuel and nuclear advocates no longer question that  
9 renewable energy is now and should be “in the game” and part of any  
10 sensible, risk-mitigation generation portfolio because solar has the least  
11 externalities and minimal long term maintenance cost. The wholesale  
12 market players see this every day on the dispatch curves when wind and  
13 solar dispatch ahead of nuclear plants on an incremental cost of  
14 production basis. The coal advocates recognize that the technological  
15 advances in production costs result in ever-dropping costs of renewable  
16 energy, which are not burdened with the same escalating environmental  
17 costs. Accordingly, legitimate renewable generation like solar can no  
18 longer be summarily dismissed as “high cost” when the Commission is  
19 continuously subjected to requests for additional rate increases to  
20 address the spiraling environmental costs beginning to redefining what

**COMPLAINT OF MORTON SOLAR**  
**IURC Cause No. 44344**

**Inovateus Solar LLC**  
**Exhibit No. JJ**

1 truly is “high cost.” The cost of solar has plummeted over the last 10 to  
2 12 years:



3 **Q: WHAT ARE SOME OF THE ADDITIONAL BENEFITS OF SOLAR PV?**

4  
5 **A:** From a cost perspective the largest long-term advantage that solar PV  
6 provides is a greater level of certainty in a time of significant uncertainty  
7 regarding environmental regulatory and rule changes. Solar PV also  
8 produces generation during the daytime when system electrical loads are  
9 highest, and the distributed nature of solar PV generation provides  
10 additional benefits of grid voltage/frequency support and deferred capital  
11 expenditures for transmission and distribution upgrades.

12 **Q: ARE CONSUMERS ADOPTING AND EMBRACING RENEWABLE**  
13 **ENERGY TO MITIGATE EXPECTED HIGHER ENERGY COSTS?**

14  
15 **A:** Absolutely. We need look no further than the active customers involved  
16 in this case to see that. They represent a decent cross-section of the



1 individuals and small organizations that have now recognized not only the  
2 economic but the societal benefits of renewable energy. It is our hope  
3 that this same progressive thinking continues to grow in and thorough the  
4 regulatory integrated resource planning review process. It is also vitally  
5 important that the Commission's IRP review process examine more fully  
6 *all of the relevant costs* of production, including operation and  
7 maintenance – including the new and expanding environmental  
8 compliance costs. I am generally aware that this Commission is in the  
9 process of reviewing and possibly revamping its integrated resource  
10 planning review processes, which I thoroughly support, recommend, and  
11 commend. As stated above, the largest advantages that solar PV provide  
12 is a greater level of certainty in a time of significant uncertainty regarding  
13 environmental regulatory cost change. This Commission is well aware  
14 through the several recent IOU electrics cases filed that there are  
15 hundreds of millions to multiple billions of dollars involved with these  
16 added environmental compliance obligations. It is time to start investing  
17 in a sustainable future instead of putting it off until tomorrow. Long term  
18 electricity cost increases can be mitigated through encouraging resources  
19 like solar PV, both small distributed and large, utility scale generation that  
20 do not create emission, decommissioning, or waste product disposal  
21 issues like the older, large base-load fossil fuel facilities do.

22 **Q: ARE YOU HERE TODAY PROPOSING THAT VECTREN AND OTHER**  
23 **INDIANA UTILITIES COMPLETELY REPLACE ALL OF ITS**

1           **GENERATING RESOURCES WITH RENEWABLE RESOURCES SUCH**  
2           **AS SOLAR PHOTOVOLATICS?**

3   **A:**    No, just like financial risk is mitigated by having a diversified portfolio of  
4           investment, a stable electricity future can be provided by having a fully  
5           diversified portfolio of generating resources. Renewable energy like solar  
6           PV has a larger, more important role to play in delivering that stable  
7           electricity future, but as an intermittent resource it cannot deliver the base  
8           portion of the generation mix. It is not practical to immediately shift to all,  
9           locally based renewable resources. However, having a balanced  
10          transition approach and longer range plan to broaden the focus away  
11          from a generation fleet that is so heavily dependent on fossil fuels that are  
12          subject to the expanding and increasing environmental scrutiny makes  
13          practical sense.

**SOLAR VIABILITY IN INDIANA**

14   **Q:    IS SOLAR PV GENERATION VIABLE HERE IN INDIANA?**

15   **A:**    Yes, the sun shines in Indiana. In other utility territories all that it has  
16          taken is relatively minor public support and/or incentives to spur the rapid  
17          growth in solar PV installations and drive down costs.

18   **Q:    WHAT ARE SOME OF THE LOCATIONS WHERE SOLAR PV CAN BE**  
19          **OF GREATEST BENEFIT?**

1 **A:** As a distributed resource, solar can provide benefits at essentially any  
2 location. Whether close to population centers or in rural areas, the local  
3 generation that solar PV can provide also aids in voltage/frequency  
4 support and lower line losses. It is also the one renewable energy source  
5 that has the fewest siting difficulties.

6 **Q: WHAT IS DISTRIBUTED GENERATION AND HOW IS THAT A  
7 POTENTIAL ADDITIONAL BENEFIT OF SOLAR PV FOR BOTH THE  
8 UTILITY AND ITS CUSTOMERS?**

9 **A:** Throughout the 1960s and 1970s when electricity usage was doubling  
10 every ten years, the least cost solution to providing that electricity was  
11 ever larger centralized power plants. Nuclear veterans remember the  
12 unfortunate phrase of “too cheap to meter.” With a centralized system,  
13 when growth occurs in a new area, new power plants are built at existing  
14 locations and then the transmission and distribution system has to be  
15 enlarged from that source all the way out to where the new growth is  
16 occurring. If smaller, “distributed” generation is instead built as part of or  
17 where the growth is occurring, then much of the large capital costs  
18 involved with transmission and distribution system upgrades can  
19 reasonably be mitigated if not completely avoided. Distributed generation  
20 can also help stabilize voltage within acceptable levels in heavily loaded  
21 or rural areas.

22

1 **Q: CAN ACCESSIBILITY AND AVAILABILITY OF INDIVIDUAL SOLAR PV**  
2 **SYSTEMS HELP TO MITIGATE SOME OF THE FUTURE RATE**  
3 **INCREASES SUGGESTED BY I&M THAT MAY RESULT FROM**  
4 **INCREASED ENVIRONMENTAL REGULATION?**

5 **A:** Yes, any customer-owned solar PV generation could help to offset the  
6 need for Vectren and other electric IOUs to build new power plants or  
7 invest in costly retrofits to existing power plants. A quicker growth in  
8 renewables could also save customers money by allowing some of the  
9 older fossil fuel fleet to be retired quicker in advance of the timetable for  
10 implementing costly new environmental regulations. Even if the  
11 retirement of one fossil fuel unit was “year one capital cost neutral” to  
12 increased solar PV generation, the long term sustainable advantages of  
13 solar PV would clearly make it a preferred solution.

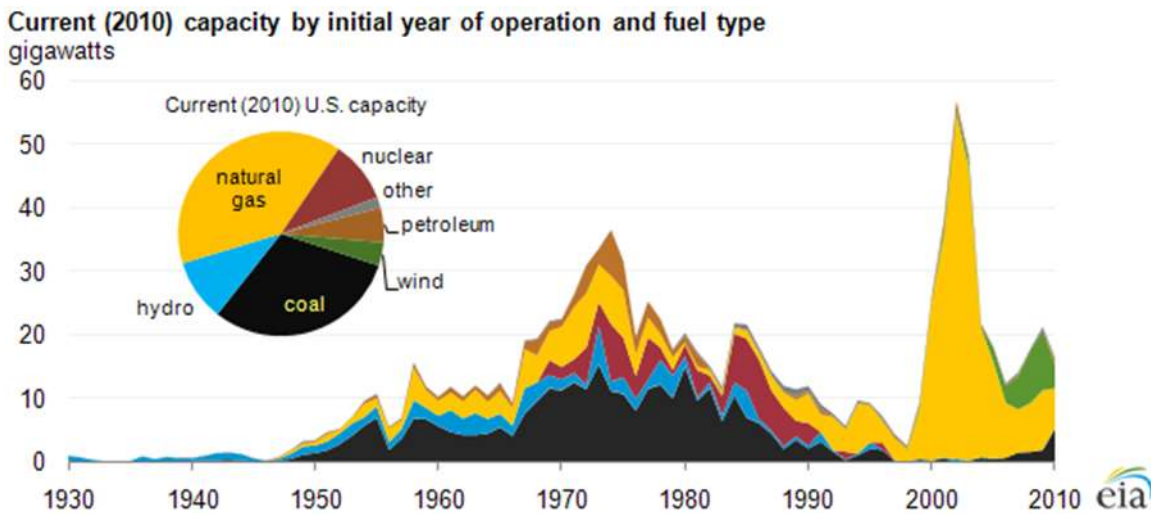
### **OTHER ELECTRIC INDUSTRY ISSUES**

14 **Q: WHAT ARE THE CURRENT PROJECTIONS BY INDUSTRY EXPERTS**  
15 **REGARDING THE CONTINUED VIABILITY OF SUSTAINABLE LOW**  
16 **COST FOSSIL FUEL GENERATION IN THE UNITED STATES?**

17 **A:** As shown by the following charts and graphs from the U.S. Energy  
18 Information Administration (“EIA”) in its 2014 Annual Energy Outlook early  
19 release overview report (“AEO2014”), gas will eventually eclipse coal so  
20 total dependence on traditional coal technology as the major generation  
21 source is likely at an end. Utilities and regulators need to best decide  
22 how to invest in the future, especially as EIA also recognizes and builds

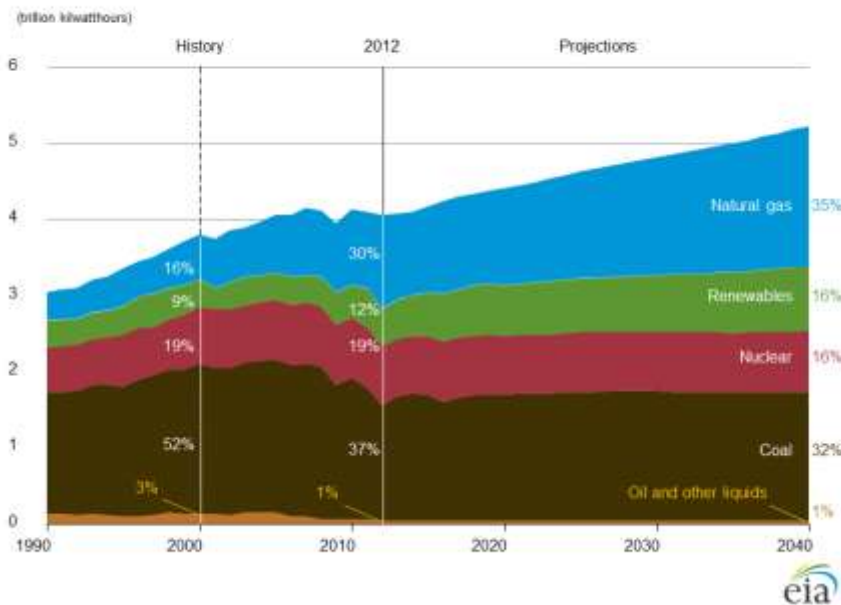
1 into its future projections and analysis the reality of the impacts of  
2 additional environmental compliance costs and volatility of natural gas  
3 prices. The building of new coal generation is doubtful and thus cannot  
4 be relied upon to replace the aging 30+ year-old coal fleet. The long-term  
5 cost advantage that coal has enjoyed has now been eroded through the  
6 recognized environmental externalities now being addressed by  
7 regulations and is being replaced by natural gas units because of the new  
8 technologies in retrieving expanded gas reserves. However, even natural  
9 gas pricing is beginning to fluctuate, creating reason to pause and be  
10 careful not to recreate the current coal problem.

11 From EIA:



1 coal plant closure will be more than 34 GW. If the IER is correct, the coal share  
2 of electric power generation capacity will decrease even more than projected in  
3 AEO2014 and will need to be replaced by increased natural gas and renewables  
4 capacity. AEO2014 indicates that increased generation from renewable energy,  
5 excluding hydropower, accounts for 28% of the overall growth in electricity  
6 generation from 2012 to 2040 in its Reference case.

Figure 13. Electricity generation by fuel, 1990-2040



7 **Q: WHAT ARE THE VIABLE TECHNOLOGIES TO ADDRESS THE**  
8 **GENERATION GAP THAT MAY COME ABOUT WITH SUCH A**  
9 **REDUCTION IN VIABLE, COST EFFECTIVE GENERATION IF**  
10 **EXISITING COAL GENERATING UNITS ARE TAKEN OFF-LINE?**

11 **A:** As happened in the 1990s, the lowest cost capital source of baseload  
12 generation with the shortest construction time is simple-cycle gas  
13 turbines. The current low price of natural gas will also make the  
14

1 construction of high efficiency gas-fired combined cycle units attractive.  
2 However, like what we are seeing now, becoming too dependent on one  
3 type of generation is ill-advised, especially with a very versatile fossil fuel  
4 like natural gas. A more balanced generation portfolio including other  
5 sources of generation, like solar, is in order.

6  
7 **Q: ARE RENEWABLES THE SOLUTION TO HIGHER ENVIRONMENTAL**  
8 **COSTS?**

9  
10 **A:** Renewables are definitely part of the solution. Now that renewable  
11 energy is becoming cost competitive with traditional fossil-fueled  
12 electricity sources, they have become the sustainable, low-impact  
13 benchmarks against which all other generation sources are now  
14 compared. This sort of dialog is why automatically extending the life of  
15 coal-fired units is not the obvious least-cost solution that it was a decade  
16 ago when renewable energy had not yet declined to the cost competitive  
17 point it is at today.

18 **Q: WHAT ARE YOUR CONCLUSIONS AND RECOMMENDATIONS**  
19 **REGARDING THE ISSUES AND INTERCONNECTION PROCESS**  
20 **PROBLEMS HIGHLIGHTED BY THIS CASE?**

21 **A:** It is a universally accepted technological fact that small scale residential  
22 solar and wind renewable energy projects at low "penetration levels" do  
23 not have an adverse impact on the grid. Vectren's illogical and misplaced  
24 technical concerns over these types of facilities are reminiscent of 1999

1 when these were truly emerging technologies. The concern and delays  
2 exhibited by Vectren appear to be the result of either an incredible  
3 technical backwardness amongst its engineering staff, or a calculated  
4 policy to prevent renewable integration onto its system, or both.

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9

**CERTAINTY OF PROCESS - IN THE CUSTOMER'S AND  
PUBLIC INTEREST**

10 **Q: WILL SOLAR PV STILL BE VIABLE IN TWENTY YEARS?**

11

12 **A:** Yes. Installations put in 20 years ago are still operating today. It is likely  
13 that the low impact sustainability advantages of solar PV will be valued  
14 even more highly in 20 years.

15 **Q: IS THERE A CURRENT DEMAND FOR PRIVATE SOLAR PV  
16 INVESTMENT IN INDIANA?**

17 **A:** Yes, as has been demonstrated in this docket as well as in many other  
18 utility service territories. With the current still depressed state of the  
19 economy people have been naturally waiting for renewable energy  
20 incentives to appear, and when they do they are quickly oversubscribed.

21 **Q: YOU HAVE MADE A FEW SUGGESTIONS ABOUT THE CURRENT  
22 SHORTCOMINGS OF THE 2006 INTERCONNECTION RULES. ARE  
23 THERE OTHER PROPOSALS THAT SHOULD BE CONSIDERED  
24 GIVEN THE INDUSTRY ISSUES YOU HAVE DISCUSSED AND ISSUES  
25 THE INDUSTRY IS FACING GOING FORWARD?**

26 **A:** Yes, I believe the issues presented in this docket are symptomatic of the  
27 problems encountered across the state and throughout the country. For a



1 viable net metering/interconnection process to work, a more  
2 comprehensive and systematic review needs to occur. Opportunities for  
3 significant Indiana focused economic development, generation resource  
4 evolution, and customer cost mitigation is at stake.

**CONCLUSIONS AND RECOMMENDATIONS**

5 **Q: WHAT ARE YOUR CONCLUSIONS AND RECOMMENDATIONS ON**  
6 **THE ISSUES YOU HAVE DISCUSSED IN THIS TESTIMONY?**

7 **A:** It is understandable that past practice has guided Vectren to continue a  
8 trend of being primarily in opposition to and reactionary toward lost sales  
9 and revenues rather than spending time analyzing and proactively  
10 addressing the evolutionary steps in the changing electric industry. With  
11 all of the recent, significant environmental regulatory changes and the  
12 high probability of more regulations in the near future, it is clear that now  
13 is the time to recognize and address the need to encourage, rather than  
14 discourage, planning for and investing locally in a more diversified  
15 electricity future. Home-grown solar PV projects have a key, sustainable  
16 role to play as a larger part of the Indiana electric generation mix. The  
17 undeniable environmental benefits and long-term (near-zero) price  
18 stability of solar are advantages that should not be overlooked and have  
19 increasing investment value starting today. Higher electricity rates to pay  
20 for patching up old coal plants without any consideration of how to start

1 building a new electricity future is not a sustainable or advisable situation.  
2 While many incumbent utilities may indeed be considering and planning  
3 for a more stable electricity future, it is not evident in the non-responsive,  
4 short-term parochial thinking as hinted at in this Complaint docket. They  
5 should be encouraged to not just to claim compliance with the  
6 Commission Rules but more proactively show and support the fact that  
7 they understand that Indiana wants and needs a more diversified and  
8 locally focused renewable and sustainable energy portfolio to remain  
9 competitive.

10 **Q: DOES THIS COMPLETE YOUR TESTIMONY?**

11 **A:** Yes, it does.